## **GYPSUM FIRE PROTECTION DISTRICT**GARFIELD AND EAGLE COUNTIES, COLORADO

FINANCIAL STATEMENTS AND INDEPENDENT AUDITOR'S REPORT FOR THE YEAR ENDED DECEMBER 31, 2014

FOR THE YEAR ENDED DECEMBER 31, 2014

#### **Board of Directors**

William Baxter – President Bill Stephens – Vice President Pete Nolan – Secretary Eric Mosher – Treasurer Raymond Conway – Director

#### Administrative Staff

Justin Kirkland – Chief Anna Doig – Administration/ Finance Officer

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Officers and Directors Gypsum Fire Protection District Gypsum, Colorado 81637

#### INDEPENDENT AUDITOR'S REPORT

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and each major fund of the Gypsum Fire Protection District, Colorado, as of and for the year ended December 31, 2014, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Gypsum Fire Protection District, as of December 31, 2014, and the respective changes in financial position, thereof, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with accounting standards generally accepted in the United States of America, which consisted principally of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Supplemental Information

Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the Gypsum Fire Protection District's basic financial statements. The individual fund budgetary comparison schedules, listed as supplemental information in the table of contents, are for purposes of additional analysis and are not a required part of the basic financial statements. The individual fund budgetary comparison schedules are the responsibility of management and were derived from and related directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the individual fund budgetary comparison schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

HAYS, MAGGARD & HOOD, P.C.

Maggard: Had, A.C.

Glenwood Springs, Colorado

June 8, 2015

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)

For the Fiscal Year Ended December 31, 2014

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

The Gypsum Fire Protection District, with boundaries in Garfield and Eagle Counties, Colorado, was organized pursuant to the provisions set forth in the Colorado Special District Act. The governing body consists of a five member Board of Directors which is elected by the registered voters within the District. The objective of the District is to provide for the preservation of life and protection of property from and during such fires and/or other emergencies as may occur within the fire protection district.

The discussion and analysis of the Gypsum Fire Protection District's financial performance provides an overall review of the District's financial activities for the fiscal year. The intent of this discussion and analysis is to look at the District's financial performance as a whole; it should be read in conjunction with the basic financial statements and notes to enhance the reader's understanding of the District's overall financial performance.

#### FINANCIAL HIGHLIGHTS

Key financial highlights for the fiscal year ended December 31, 2014 are as follows:

- In total, the District's *overall* net position decreased \$83,827or 4%, from the previous fiscal year. A significant portion of this decrease is due to a substantial decrease in property taxes.
- General Revenues accounted for \$810,374, or 87%, of all revenues. These general revenues include taxes, grants and entitlements, general interest and other revenues not related to specific programs. Program specific revenues, in the form of charges for services and sales, as well as program specific grants and contributions, accounted for \$117,882, or 13%, of the District's total revenues of \$928,256.
- The District had \$1,012,083 in expenses of which \$117,882 were offset by program specific charges for services and sales, grants and contributions. The District's general revenues (primarily property taxes) and reserves were adequate to provide for these programs.

#### USING THE BASIC FINANCIAL STATEMENTS

This annual report consists of three parts – management's discussion and analysis (this section), the basic financial statements, and required supplementary information. The basic financial statements include two types of information on the same statement that present different views of the District:

- Government-wide financial statements that provide both long-term and short-term information about the District's overall financial status.
- Fund financial statements that focus on individual parts of the District government, reporting the District's operations in more detail than the government-wide statements.

The financial statements also include *notes* that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of *required supplementary information* that further explains and supports the information in the financial statements. Additionally, other supplemental information has also been included to enhance the reader's understanding of the financial statements.

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)

For the Fiscal Year Ended December 31, 2014

#### REPORTING THE DISTRICT AS A WHOLE

#### Statement of Net Position and Statement of Activities

While this report contains all funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during the fiscal year?" The statement of net position and the statement of activities answer this question. These statements include all assets and liabilities using the accrual basis of accounting, similar to that used by most private sector companies, taking into account all of the current year's revenues and expenses regardless of when cash was received or paid.

The focus of these government-wide financial statements is on the overall financial position and activities of the District. These financial statements are constructed around the concept of a primary government, the District.

The statement of net position and statement of activities report the District's *net position* and changes therein. This change in net position is important because it identifies whether the financial position of the District has improved or diminished for the District as a whole. The cause of this change may be the result of many factors, some financial, some not. Non-financial factors include the District's property tax base, current property tax laws, statutorily required reserves, facility conditions, frequency of fires within the District and other factors. In the statement of net position and the statement of activities, the Districts operations are reported as a "Governmental Activity." Governmental activities are generally financed through taxes, intergovernmental revenues and other non-exchange revenues. All of the District's programs and services are currently reported here.

#### FUND FINANCIAL STATEMENTS

The fund financial reports provide more detailed information about the District's *funds*, focusing on its most significant funds – not on the District as a whole. The District's major governmental funds include the General Fund and the Capital Projects Fund. Unlike government-wide financial statements, the focus of fund financial statements is directed to specific activities of the District rather than the District as a whole. Except for the General Fund, a specific fund is established to satisfy managerial control over resources or to satisfy finance-related legal requirements established by external parties or governmental statutes or regulations. The District's fund financial statements consist of governmental funds.

#### **Governmental Funds**

The District's activities are reported in governmental funds, which focus on how monies flow into and out of those funds and the balances left at fiscal year-end for spending in future periods. These funds are reported using an accounting method called *modified accrual accounting*, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed *short-term view* of the District's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent in the near future to finance the District's programs. The relationship, or differences, between governmental *activities* reported in the statement of net position and the statement of activities and the governmental *funds* is reconciled in the financial statements. The *General Fund* is used to account for resources traditionally associated with government which are not required legally or by sound financial management to be accounted for in another fund, and the *Capital Projects Fund* in used by the District for major capital improvements and acquisition of more expensive pieces of equipment, including the debt service thereon.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)

For the Fiscal Year Ended December 31, 2014

#### THE DISTRICT AS A WHOLE

#### **Statement of Net Position**

The perspective of the statement of net position is of the District as a whole. Following is a summary of the District's net position for the current and prior fiscal year:

	Governmental Activities							
	2014		2013		Incr	rease (Decrease)		
ASSETS: Current and Other Assets Capital Assets, Net	\$	1,644,389 1,958,141	\$	1,763,649 2,019,905	\$	(119,260) (61,764)		
Total Assets		3,602,530		3,783,554		(181,024)		
LIABILITIES: Current & Other Liabilities Long-term Obligations		90,695 983,610		128,265 1,053,395		(37,570) (69,785)		
Total Liabilities		1,074,305		1,181,660		(107,355)		
<u>Deferred Inflows of Resources:</u> Unavailable Revenue - Property Taxes		723,736		713,578		10,158		
NET POSITION: Invested in Capital Assets, Net of Related Debt Restricted Unrestricted		967,846 28,200 808,443		944,609 30,500 913,217		23,237 (23,000) (104,774)		
Total Net Position	\$	1,804,489	<u>\$</u>	1,888,316	<u>\$</u>	(83,827)		

Total *assets* and total *liabilities* decreased from the previous fiscal year, primarily due to debt service retirement of the District's long-term obligations and depreciation of Capital Assets.

The increase in *deferred inflows of resources*, which consists of property taxes to be collected in 2015, reflects increases in the overall assessed valuation of properties within the District's boundaries. This will impact the amount of funds available to provide fire protection services during the next fiscal year.

The *net position* of the District decreased from the past fiscal year. This was primarily due from overall decrease in revenue of approximately \$117k. The majority of decrease occurred in property taxes. Amounts Invested in Capital Assets, Net of Related Debt reflect total capital assets and the outstanding long-term obligations thereon. The restricted portion of the District's net position reflects statutorily required Emergency Reserves (see *Note 12*).

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)

For the Fiscal Year Ended December 31, 2014

#### THE DISTRICT AS A WHOLE - CONTINUED

#### **Statement of Activities**

The statement of activities reflects the cost of program services and the charges for services and sales, grants, and contributions offsetting those services. The following detail reflects the total cost of services supported by program revenues and general property taxes, unrestricted state entitlements, and other general revenues, resulting in the overall change in net position for the current and prior fiscal year:

	Governmental Activities								
		2014		2013	Increase (Decrease)				
REVENUES:									
Program Revenues:									
Charges for Services & Sales	\$	31,210	\$	60,856	\$	(29,646)			
Operating Grants & Contributions		14,362		2,487		11,875			
Capital Grants and Contributions		72,310		4,015		68,295			
General Revenues:									
Property & Ownership Taxes		751,796		942,265		(190,469)			
Impact Fees		53,198		9,902		43,296			
Rental Income		4,225		24,275		(20,050)			
Interest & Investment Earnings		1,155		1,427		(272)			
Total Revenues		928,256		1,045,227		(116,971)			
EXPENSES:									
Fire Protection Services		938,360		996,124		57,764			
Fundraising		-		1,105		1,105			
Interest and other Fiscal Charges		73,723		91,930		18,207			
Total Expenses		1,012,083		1,089,159		77,076			
Increase (Decrease) in Net Position	\$	(83,827)	<u>\$</u>	(43,932)	<u>\$</u>	(39,895)			

In 2014 the District was the recipient of several donated capital assets totaling \$72,310. The additions included two vehicles and several communication radios. The additions helped equip the District to better serve the community and surrounding area. In addition the District received operating grants totaling \$14,362. The contributions were used to purchase needed safety and fire protection equipment for new staff.

Property taxes decreased from the prior year due to decreases in the overall assessed valuation of properties within the District's boundaries. Other decreases in revenues included rental income from a onetime lease in 2013 for the use of the Dostsero storage lot and charges for services for supplying staff and resources to the firefighting agencies.

Decreases in expenditures reflect cost saving measures implemented by the District to offset the continued declines in property taxes available to fund fire protection services. In 2014 the Board of Directors continued with their cost cutting procedures and elected to suspend Board compensation until economic conditions improve.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)

For the Fiscal Year Ended December 31, 2014

#### THE DISTRICT AS A WHOLE - CONTINUED

As indicated above, the statement of activities reflects the cost of program services and the charges for services, grants, and contributions offsetting those services. The following table summarizes the information from the statement of activities, reflecting the total cost of program services and the remaining net cost of program services that are supported by taxes and other general revenues:

	Total Cost of Services					Net Cost	of Services		
		2014		2013		2014		2013	
Fire Protection Services Fundraising Interest and Fiscal Charges	\$	938,360 - 73,723	\$	996,124 1,105 91,930	\$	822,340 (1,862) 73,723	\$	931,253 (1,382) 91,930	
Total Expenses	<u>\$</u>	1,012,083	\$	1,089,159	<u>\$</u>	894,201	\$	1,021,801	

The District's dependence on general revenues is apparent. In 2014 and 2013, approximately 88% and 94% of the District's governmental activities were supported through taxes and other general revenues, respectively. The community as a whole is the primary support for the District's activities.

#### THE DISTRICT'S FUNDS

The fund level financial statements focus on how services were financed in the short-term as well as what remains for future spending. The fund level financial statements are reported on the modified accrual basis of accounting. At the fund level, under the modified accrual basis of accounting, depreciable assets and their related depreciation expense are not reflected as they are not a current period financial resource or use. In addition, at the fund level, inflows from loans are presented as a revenue item while outflows for capital outlay and debt service payments are presented as an expenditure item, as these items represent current period financial resources and uses.

The General Fund ending fund balance decreased from \$1,030,858 to \$854,029 during the current fiscal year. This represents the excess of current period expenditures and other financing uses (financial uses), over current period revenues (financial resources). Most financial resources are from property and specific ownership taxes. The majority of expenses are directly related to providing fire protection services to the District. The ending fund balance of \$854,029 represents the amount of net resources available for future spending.

The Capital Projects Fund ending fund balance increased from \$9,606 to \$53,135 during the current fiscal year. This represents the excess of current period revenues and other financing sources (financial resources), over current period expenditures (financial uses). The financial resources are from impact fees collected during the current fiscal year and expenditures are for debt service. The ending fund balance of \$53,135 represents the amount of net resources in the Capital Projects Fund available for future capital investment and capital related debt service.

#### RESTRICTED FUND BALANCE - RESERVED FOR EMERGENCIES

The District, pursuant to the TABOR Amendment, reserves funds for emergencies. As discussed in Note 12 of the financial statements, the District reserves 3% of the total of all operational expenses every fiscal year. As operational expenses increase, this reserve will grow accordingly. At the end of each fiscal year, if the emergency reserves were not used, the funds are carried into the next year's operational funds.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)

For the Fiscal Year Ended December 31, 2014

#### GENERAL FUND BUDGETING HIGHLIGHTS

The District's procedures in establishing the budgetary data reflected in the financial statements is summarized in *Note* I(F) of the financial statements. Budgets are adopted on a basis consistent with generally accepted accounting principles for governmental entities. The District uses a line-item based budget designed to control line-item expenditures, but provide flexibility for overall budgetary management.

#### General Fund Resources (Inflows)

The District's general fund revenues in the amount of \$875,057 exceeded budgetary expectations of \$756,183 by \$118,874 Positive variances resulted from conservative projections of tax collections, plus unexpected amounts received from the receipt of several donated capital assets. It is not anticipated that these variances will have a significant impact on future services or liquidity.

#### General Fund Charges to Appropriations (Outflows)

Actual expenditures and other financing uses of \$1,051,886 were \$730,791 less than the final appropriation of \$1,782,677. Budgetary savings were primarily the result of unexpended amounts for contingencies and emergency reserves. Negative variances in Capital outlay were offset by related capital grants and contributions revenues. The District also incurred additional compensation expenditures related to the voluntary employee retirement package given to the retiring chief and amending its accrued compensation package for the current full time staff. Several full time staff members elected to have excess compensation paid out to become compliant with the new policy. These costs were not anticipated at the time of the originally adopted budget. It is not anticipated that these variances will have a significant impact on future service or liquidity.

\* \* \*

The Board of Directors and the management continue to strive to budget appropriate amounts for each individual line item. The overall savings are also indicative of the efforts to provide services in the most economical manner. This year's overall savings will have a positive impact on future year's fund balances.

#### CAPITAL ASSETS

At the end of 2014, the District had a total of \$1,958,141 invested in capital assets. Current year net balances decreased from the prior year due to current year depreciation in excess of current year investment in capital assets. Total depreciation expense for fiscal year 2014 was \$139,794.

The following reflects the balances of fiscal year 2014 compared to fiscal year 2013:

	Governmental Activities						
		2014		2013			
Net of Depreciation:							
Non-depreciable Land	\$	67,720	\$	66,145			
Buildings & Improvements		1,423,151		1,486,352			
Vehicles & Equipment		459,618		458,052			
Office Furniture & Equipment		7,652		9,356			
Total Net Capital Assets	<u>\$</u>	1,958,141	<u>\$</u>	2,019,905			

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)

For the Fiscal Year Ended December 31, 2014

#### **DEBT ADMINISTRATION**

The District's debt consists of a capital lease agreement for a Rescue Pumper Truck and a lease-purchase agreement for station improvements. The following reflects year end long-term obligation balances and compensated absences of the current and prior fiscal year:

	Governmental Activities						
		2014		2013			
Capital Lease – Rescue Pumper Truck Capital Lease – Purchase Agreement Compensated Absences	\$	990,295 39,070	\$	41,442 1,033,854 63,100			
Total Long-Term Obligations	\$	1,029,365	\$	1,138,396			

#### CURRENT ISSUES, ECONOMIC CONDITION AND OUTLOOK

The Gypsum Fire Protection District is a combination department of paid and volunteer members. There are eleven paid employees, three engineers, three lieutenants, two captains, one chief, one deputy chief, one paid administration specialist and thirty-seven volunteer members to handle all alarms and administration needs. Voters passed a debrucing question in November of 1995 to help us meet the needs of the District.

2014 began with the Chief of the Department, a 23 year veteran, retiring. In the first quarter of the new year many changes occurred that shifted the course and heading of the Department. As with any change of the head of a company these changes have influenced almost every aspect of Gypsum Fire Protection District. The Board reviewed some of the budget cuts put in place at the end of 2013 and determined some of the measurers taken, while saving money, were extreme and should be contemplated from the angle of savings versus mission. The establishment of a new strategic plan to focus both the board and Staff on a unified understanding of the District's path moving forward helped foster new outcomes at every level of the Department. A greater balance between mission and savings will help us move forward with a unified purpose.

2014 saw general operation expenditures up by 1.5% from 2013. This in part was due to the retirement package granted by the Board to the retiring Chief. Additionally the Board determined that the liability carried on the books as comp time should be reduced to a level that both managed the exposure of a large comp time accrual and the overtime exposure of a no comp time accrual. The staff affected by the Board decision received a pay out of comp time over a 240 hour limit thus increasing the wages line item.

The Board also determined that cutting the shift schedule back to 18 hours as opposed to 24 hours was not acceptable for several reasons. The burn out of existing staff as they tried to cover lapses in coverage and the potential for both comp time and overtime that would use already threatened reserves.

Additionally the exposure of District constituents who would potentially suffer from longer response times made the choice of keeping the shifts at 24 hours a better option to retain staff and volunteers plus protect constituents.

With these concerns in mind the District also determined that the hire of a full time employee for a weekend shift exclusively would help with all of the concerns just stated. With the loss of the retired Chief to cover one shift per week and the hire from within of his replacement leaving a hole again in coverage that would make existing staff trying to cover the gap The hire of a weekend firefighter will put Gypsum Fire back to staffing levels that existed prior to the change in personnel.

In 2014, Volunteer Reimbursements was down 19% reflecting a difference in the amount of deployments to large scale fires. Health Insurance was up by 12% due to a large increase in health insurance costs. The Department has found other more affordable health care options for 2015. The revenue portion of the budget was down 8% from 2013 and 20% down in property tax revenue. On the positive side of those two downturns were sizable donations made by the Town of Gypsum, Eagle County Paramedic Services, and Motorola.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)

For the Fiscal Year Ended December 31, 2014

#### CURRENT ISSUES, ECONOMIC CONDITION AND OUTLOOK - CONTINUED

The Town of Gypsum donated a 2003 Ford Expedition that allows the District to have a staff utility vehicle which lets volunteers attend trainings and not use their private vehicles. Eagle County Paramedic Services donated a 1999 Ford Expedition which allows the Chief to have a vehicle for his use, thereby not taking a Department vehicle out of service, and permitting the Chief to take care of the numerous meetings and responsibilities required by his office. The Town also made an additional cash contribution to Gypsum Fire for the purpose of buying five (5) sets of bunker gear. This protective clothing is a line item that has fallen short of necessary replacement criteria when cut backs occurred during the recession.

Motorola made a large communications donation of six APX7500 radios. These six (6) radios, if purchased, would have cost the Department \$60,000 therefore this has saved the Department a very sizable and very necessary investment. Communications is one of the dry elements of any emergency agency and one that needs continuous updating and replacement.

Revenue projections from 2014 to 2015 are still conservative. Property values are projected to increase by only 1%. Gypsum Fire always projects conservative revenues to keep expenditures realistic.

The General Fund transferred funds to the Capital Impact Fund to cover the two (2) lease expenditures in 2014. The completion of one of the leases for a rescue pumper purchased in 2005 was completed in 2014. During 2015, with recent revenues received in impact fees, the General Fund is projected to contribute \$54,000 to the capital impact for the remaining lease.

In 2015 Gypsum Fire Protection District will use some of its reserves to start funding for the replacement and maintenance of existing assets. Trucks, office equipment, protective clothing, building projects, fire accessory items like hose, are all items that need to be addressed. When these items are not addressed it puts Gypsum Fire further behind in trying to recover the ground we lost over the economic down turn. While losing additional reserves is not sustainable in the long term, a replacement and maintenance plan actually protects reserves in the future.

In 2015 Gypsum Fire has projected an increase in professional services as we contemplate another mill levy ballot question. The Board also included in 2015 a 457 benefit for the part time staff with the desire to retain this valuable asset.

In 2015, we are projecting that expense at more normal levels not knowing if other funding will be available. All other expenditures will continue on a necessity driven course.

To summarize the conditions and outlook, Gypsum Fire shifted its focus and priorities in 2014. Some aspects were in the short term costly but necessary. Looking forward to 2015 and beyond, the path is deliberate and planned. This measured path will lead us out of an economy that seemed unsure into a future that is sustained and secure.

Gypsum Fire Protection has a long history of doing much with just a little. We intend and will succeed at doing precisely that. This District has much to be grateful for. The constituents of this District make the challenges worthwhile. Helping this community and the people in it is what keeps us positive and looking forward.

The District certified a total mill levy of 6.926 mills for the year which will generate approximately \$723,736 in property tax revenues for the District. For 2014, the District will continue managing expenditures to keep pace with conservative revenue forecasts, while trying to keep reserves intact as much as possible.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)

For the Fiscal Year Ended December 31, 2014

#### CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our residents, customers, taxpayers, investors, and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have any questions regarding this report or need additional information, please contact the:

Gypsum Fire Protection District P.O. Box 243 Gypsum, Colorado 81637 Tel: (970) 524-7101

Fax: (970) 524-9880



#### STATEMENT OF NET POSITION

December 31, 2014

	Governmental Activities
ASSETS:	
Cash and Cash Equivalents	\$ 913,163
Receivables – Net:	
Cash with County Treasurer	6,141
Accounts Receivable	1,349
Property Taxes	723,736
Capital Assets:	
Non-depreciable Land	67,720
Other Capital Assets, Net of Accumulated Depreciation	1,890,421
TOTAL ASSETS	3,602,530
LIABILITIES	
Accounts Payable	13,145
Accrued Liabilities	344
Accrued Interest	31,451
Long-term Obligations:	
Due within one year:	
Notes Payable – Capital Leases	45,755
Due in more than one year:	
Notes Payable – Capital Leases	944,540
Accrued Vacation and Comp Time	39,070
TOTAL LIABILITIES	1,074,305
DEFERRED INFLOW OF RESOURCES	
Unavailable Revenues – Property Taxes	723,736
TOTAL DEFERRED INFLOW OF RESOURCES	723,736
NET POSITION:	
	067.846
Invested in Capital Assets, Net of Related Debt Restricted for:	967,846
Emergencies	28,200
Unrestricted	808,443
Omesuleteu	000,443
TOTAL NET POSITION	\$ 1,804,489

The accompanying notes are an integral part of these financial statements.

#### STATEMENT OF ACTIVITIES

For the Fiscal Year Ended December 31, 2014

				PROGRAM REVENUES						
	<u> </u>	Fo		For Services Gran		Operating Grants and Intributions	_	Capital Grants and Contributions		
GOVERNMENTAL ACTIVITIES:										
Fire Protection Services	\$	938,360	\$	31,210	\$	12,500	\$	72,310		
Fundraising		-		-		1,862		-		
Interest on Long-term Debt		51,545		-		-		-		
Other Fiscal Charges		22,178				-				
TOTAL PRIMARY GOVERNMENT	\$	1,012,083	\$	31,210	\$	14,362	\$	72,310		

#### GENERAL REVENUES:

Taxes:

Property Taxes, Levied For General Purposes Specific Ownership Taxes, for General Purposes Impact Fees Rental Income Unrestricted Interest and Investment Earnings

**Total General Revenues** 

Change in Net Position

NET POSITION - BEGINNING OF YEAR

NET POSITION - END OF YEAR

#### NET (EXPENSE) REVENUE AND CHANGES IN NET POSITION

•	Governmental Activities
	retivities
\$	(822,340) 1,862 (51,545) (22,178)
	(894,201)
	714,551 37,245
	53,198 4,225 1,155
	810,374
	(83,827)
	1,888,316
\$	1,804,489



#### BALANCE SHEET GOVERNMENTAL FUNDS December 31, 2014

	General Fund		Capital Projects		G	Total overnmental Funds
ASSETS:						
Cash and Cash Equivalents Receivables – Net:	\$	870,579	\$	42,584	\$	913,163
Cash with County Treasurer		6,141		-		6,141
Accounts Receivable Property Taxes		1,349 723,736		-		1,349 723,736
Internal Balances		(10,551)		10,551		-
Internal Balances		(10,331)		10,331	-	
Total Assets	\$	1,591,254	\$	53,135	\$	1,644,389
LIABILITIES, DEFERRED INFLOWS AND FUND BALANCES:						
Liabilities:						
Accounts Payable	\$	13,145	\$		\$	13,145
Accrued Liabilities		344		-		344
Total Liabilities		13,489				13,489
Deferred Inflow of Resources:						
Unavailable Revenue – Property Taxes		723,736		-		723,736
Total Deferred Inflow of Resources		723,736				723,736
Fund Equity: Fund Balance:						
Restricted for Emergencies		24,000		4,200		28,200
Assigned		24,000		48,935		48,935
Unassigned		830,029		-		830,029
<b>5</b>						
Total Fund Balances		854,029		53,135		907,164
Total Liabilities, Deferred						
Inflows and Fund Balances	\$	1,591,254	\$	53,135	\$	1,644,389

## RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES

December 31, 2014

TOTAL GOVERNMENTAL FUND BALANCES			\$	907,164
Amounts reported for governmental activities on the Statement of Net Position are different because of the following:				
Capital assets used in governmental activities are not financial r they are not reported in the governmental funds.	esourc	ees, therefore,		
Governmental Capital Assets	\$	4,020,031		
Less Accumulated Depreciation		(2,061,890)		1,958,141
Some liabilities are not due and payable in the current year and reported in the governmental funds:	d, there	efore, are not		
Accrued Interest Payable	\$	(31,451)		
Current Portion of Long-term Liabilities		(45,755)		(77,206)
Long-term liabilities are not due and payable in the current year not reported in the governmental funds.	r and,	therefore, are		(983,610)
NET POSITION OF GOVERNMENTAL ACTIVITIES			<u>\$</u>	1,804,489

### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

For the Fiscal Year Ended December 31, 2014

		General Fund		Capital Projects	G	Total overnmental Funds
REVENUES:						
Local Property Taxes	\$	714,551	\$	-	\$	714,551
Specific Ownership Taxes		37,245		-		37,245
Out of District Calls		10,150		-		10,150
Impact Fees		-		53,198		53,198
Fees, Permits, Fines & Other		20,530		-		20,530
Grants - Federal		530		-		530
Fundraising and Donations		86,672		-		86,672
Rental Income		4,225		-		4,225
Interest Income		1,154		1		1,155
Total Revenues		875,057		53,199		928,256
EXPENDITURES:						
Capital Outlay		78,030		-		78,030
Community Education		600		_		600
Collection Fees and Abatements		21,113		1,065		22,178
Debt Service – Principal		,		85,001		85,001
Debt Service – Interest		_		53,751		53,751
Dispatch and Intergovernmental Support		33,303		-		33,303
Donations and Scholarships		-		_		-
Dues and Subscriptions		2,366		-		2,366
Fleet – Gas and Oil		11,865		-		11,865
Fundraising Expense		-		-		-
Insurance		39,179		-		39,179
Miscellaneous Administrative		4,350		40		4,390
Office Expense		3,563		-		3,563
Payroll Taxes		21,436		-		21,436
Pension Contribution – FPPA		35,977		-		35,977
Professional Services		18,909		-		18,909
Protective Clothing, Uniforms & Tools		15,105		_		15,105
Repairs and Maintenance – Building		2,509		-		2,509
Repairs & Maintenance – Equipment		7,750		-		7,750
Salaries and Benefits		564,837		_		564,837
Telecommunications		4,974		_		4,974
Training, Travel and Meals		4,503		_		4,503
Utilities		13,787		_		13,787
Volunteer Incentives/Reimbursement		37,543		_		37,543
Total Expenditures		921,699		139,857		1,061,556
Excess of Revenues Over						
(Under) Expenditures		(46,642)		(86,658)		(133,300)
OTHER FINANCING SOURCES (USES):						
Transfers (to) from Other Funds		(130,187)		130,187		
Total Other Financing Sources (Uses)		(130,187)		130,187		<u>-</u>
Excess of Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses		(176,829)		43,529		(133,300)
Fund Balance – Beginning of Year		1,030,858		9,606		1,040,464
Fund Balance – End of Year	\$	854,029	\$	53,135	\$	907,164
Tana Balance End of Teat	Ψ	05 1,027	Ψ	55,155	Ψ	701,1UT

The accompanying notes are an integral part of these financial statements.

## RECONCILIATION OF STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For the Fiscal Year Ended December 31, 2014

NET CHANGE IN FUND BALANCES – TOTAL GOVERNMENTAL FUNDS	\$ (133,300)
Amounts reported for governmental activities on the Statement of Activities are different because of the following:	
Governmental Funds report capital outlays as expenditures; however, on the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeded capital outlay in the current year:	
Capital Outlay \$ 78,030  Depreciation (139,794)	(61,764)
Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. This is the amount of debt that was repaid during the current year:	85,001
Compensated absences not payable from current resources are not reported as expenditures of the current year. In the Statement of Activities, these costs represent expenses of the current year. This is the amount by which accrued vacation, sick leave and comp time decreased this year:	24,030
Interest expense is recognized as an expenditure in the governmental funds when it is due, and this requires the use of current financial resources; however, in the Statement of Activities interest expense is recognized as the interest accrues regardless of when it is due. This is the amount by which accrued interest decreased in the current year.	2,206
	,= v
CHANGES IN NET POSITION OF GOVERNMENTAL ACTIVITIES	\$ (83,827)

#### NOTES TO FINANCIAL STATEMENTS

December 31, 2014

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the Gypsum Fire Protection District, herein referred to as the District, conform to generally accepted accounting principles (GAAP) as applicable to governmental units. The District applies all relevant Governmental Accounting Standards Board (GASB) pronouncements. Significant accounting policies of the District are described below.

#### A. Financial Reporting Entity

The Gypsum Fire Protection District, with boundaries in Garfield and Eagle Counties, Colorado, was organized pursuant to provisions set forth in the Colorado Special District Act. The governing body consists of a five member Board of Directors which is elected by the registered voters within the District. The objective of the District is to provide for the preservation of life and protection of property from and during such fires and/or other emergencies as may occur within the fire protection district.

The Governmental Accounting Standards Board (GASB) has specified the criteria to be used in defining a governmental entity for financial reporting purposes.

The reporting entity consists of (a) the primary government; i.e., the District, and (b) organizations for which the District is financially accountable. The District is considered financially accountable for legally separate organizations if it is able to appoint a voting majority of an organization's governing body and is either able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on, the District. Consideration is also given to other organizations that are fiscally dependent; i.e., unable to adopt a budget, levy taxes, or issue debt without approval by the District. Organizations for which the nature and significance of their relationship with the District are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete are also included in the reporting entity.

Based on the criteria discussed above, the District's financial statements do not include any component units, nor do they exclude any potential component units requiring inclusion in the District's reporting entity. The District is not a component unit of any other governmental reporting entity. The District's financial statements include the accounts of all District operations.

#### B. Basis of Presentation

#### **GOVERNMENT-WIDE STATEMENTS**

The statement of net position and the statement of activities display information about the primary government (the District). These statements include the financial activities of the overall government. The statement of net position presents the financial condition of the governmental activities of the District at year-end. The difference between the assets, deferred outflows of resources, liabilities and deferred inflows of resources of the District is reported as net position.

The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the District's governmental activities. In the statement of activities, direct expenses are those that are specifically associated with a service, program or department and, therefore, clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the District.

#### NOTES TO FINANCIAL STATEMENTS

December 31, 2014

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

#### B. Basis of Presentation - *continued*

#### FUND FINANCIAL STATEMENTS

The fund financial statements provide information about the District's funds, which consist of *governmental funds*. During the fiscal year, the District segregates transactions related to certain functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance by segregating transactions related to certain governmental functions or activities. Fund financial statements are designed to present financial information of the District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column.

Governmental accounting systems are organized and operated on a fund basis. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts that comprise its assets, liabilities, fund equity, revenues and expenditures. The District's funds are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations based upon the purposes for which they are to be spent and by the means by which spending activities are controlled. The various funds of the District are outlined in the following paragraphs:

#### Governmental Funds

Governmental funds are accounted for on a spending or "financial flow" measurement focus. This means that only current assets and current liabilities are included on their balance sheets. The reported fund balance (net current assets) is considered a measure of "available spendable resources". The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures, or expenses, as appropriate. Government resources are allocated and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

#### General Fund

The General Fund is the general operating fund of the District. It is used to account for all financial resources except those required to be accounted for in another fund.

#### Capital Projects Fund

The Capital Projects Fund is used to account for financial resources to be used for the acquisition of equipment and other capital improvements, including debt service thereon.

#### C. <u>Basis of Accounting</u>

#### GOVERNMENT WIDE FINANCIAL STATEMENTS

The government-wide financial statements are reported using the *economic resources measurement* focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Non-exchange transactions, in which the District receives value without directly giving equal value in return, consist of property taxes. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied.

#### NOTES TO FINANCIAL STATEMENTS

December 31, 2014

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

#### C. Basis of Accounting

#### FUND FINANCIAL STATEMENTS

Governmental funds are reported using the *current financial resources measurement focus* and the *modified accrual-basis of accounting*. Under this method, revenues are recognized when measurable and available. The District considers all revenues available if they are collected within 60 days after year-end. The following material revenue sources are considered susceptible to accrual because they are both measurable and available to finance expenditures of the current period:

- Property Taxes
- Specific Ownership Taxes

Taxpayer-assessed local property and specific ownership taxes are considered "measurable" when in the hands of intermediary collecting governments and are recognized as revenue at that time. Expenditures are recorded when the related fund liability is incurred, except for unmatured principal and interest on general long-term debt, which is recognized when due. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities are reported as other financing sources.

#### D. Budgets and Budgetary Accounting

The District uses the following procedures in establishing the budgetary data reflected in the financial statements:

- 1. Prior to October 15, the District Secretary submits to the Board a proposed operating budget for the fiscal year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them. A "Notice of Budget" is published when the budget is received.
- 2. Public hearings are held to obtain taxpayer comments.
- 3. Prior to November 20, the Board adopts, by resolution, the budget for the ensuing fiscal year and certifies the tax levy, unless an election for increased property tax is being held. The statutory deadline for certification of mill levies to the Board of County Commissioners if an election for increased property tax levy is held is December 15.
- 4. On or before December 15, the Board passes an annual appropriating ordinance in which such sums of money are appropriated as the Board deems necessary to defray all expenses and liabilities of the District during the ensuing year.
- 5. Budgets for all funds are adopted on a basis consistent with generally accepted accounting principles (GAAP) for governmental units, which provides that debt principal payments and capital outlay are treated as expenditures.
- 6. After adoption of the budget ordinance, the District may make by ordinance the following changes: a) supplemental appropriations to the extent of revenues in excess of the estimated budget; b) emergency appropriations; c) reduction of appropriations for which originally estimated revenues are insufficient.
- 7. Expenditures may not legally exceed appropriations at the fund level. Board approval is required for changes in the total budget of any fund. Budget amounts included in the financial statements are based on the final, legally amended budget.
- 8. Budget appropriations lapse at the end of each year.

The District legally adopted annual budgets for all of the District's funds for 2014.

#### NOTES TO FINANCIAL STATEMENTS

December 31, 2014

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

#### E. Cash and Investments

The District's policy in determining which items are treated as cash equivalents include cash, demand deposits, treasury bills, and other short-term, highly liquid investments that are readily convertible to cash and have original maturities of three months or less. Investments are reported at fair value which is determined using selected bases. Short-term investments are reported at cost which approximates fair value. Securities traded on a national or international exchange are valued at the last quoted market price. Cash deposits are reported at carrying amounts which reasonably estimate fair value. Additional cash disclosures are found in *Note* 2 of the financial statements.

#### F. Property Taxes Receivable and Deferred Inflows – Unavailable Property Tax Revenue

Property taxes are levied on December 15, and attach as an enforceable lien on property on January 1<sup>st</sup> of the following year. They may be paid in either one installment (no later than April 30<sup>th</sup>) or two equal installments (not later than February 28<sup>th</sup> and June 15<sup>th</sup>) without interest or penalty. Taxes which are not paid within the prescribed time bear interest at the rate of one percent (1%) per month until paid. Unpaid amounts and the accrued interest thereon become delinquent on June 16<sup>th</sup>. Property taxes are levied and collected on behalf of the District by the County Treasurer and are reported as revenue when received by the County Treasurer. Property taxes levied in the current year and payable in the following year are reported as a receivable at December 31. However, since the taxes are not available to pay current liabilities, the receivable is recorded as a deferred inflow of resources.

#### G. Allowance for Doubtful Accounts

Bad debts are provided on the allowance method based on the District's evaluation of outstanding accounts receivable at the end of the year. The District believes that all accounts are collectible, therefore, no allowance for bad debt is reflected in the financial statements.

#### H. <u>Capital Assets</u>

All capital assets purchased or acquired with an original cost in excess of capitalization thresholds set by the District are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated assets are valued at their estimated fair value on the date of donation. Repairs and maintenance are recorded as expenditures as incurred; while additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Depreciation is provided on the straight-line basis over the following estimated useful lives.

Equipment 5-15 years Infrastructure 7-40 years

#### I. Accrued Liabilities for Compensated Absences

The District's policy for compensated absences provides for a maximum one year carryover of unused sick time of up to 40 hours. Unused sick time in excess of 40 hours is either paid at 50% or rolled into the employee's Health Savings Account with the excess contributed to a sick leave bank. The District's policy is to permit employees to accumulate a limited amount of earned but unused vacation and comp time which will be paid upon separation from District service, with vacation and comp time paid at 100%. The District accrues a liability only on the government-wide financial statements for compensated absences since it is anticipated that none of the liability will be liquidated with currently available expendable financial resources.

#### NOTES TO FINANCIAL STATEMENTS

December 31, 2014

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

#### J. Inter-fund Receivables and Payables

To the extent that operating expenses are paid by another fund and/or transfers are made between the funds and these advances have not been repaid as of year-end, balances of inter-fund amounts receivable or payable are recorded.

#### K. Net Position/Fund Balance

In the government-wide financial statements, net position is classified in the following categories:

*Invested in Capital Assets, Net of Related Debt* – this category groups all capital assets into one component. Accumulated depreciation and the outstanding debt balances attributable to (already invested in) the acquisition, construction or improvement of these assets reduce this category.

Restricted – assets are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, laws of other governments, or by various enabling legislation.

*Unrestricted* – represents the amount which is not restricted for any purpose. It is the District's policy to first apply restricted resources when an expense is incurred for which both restricted and unrestricted assets are available.

In the fund financial statements, fund balances of governmental funds are classified as follows:

Nonspendable – amounts that cannot be spent because they are either in non-spendable form such as inventory and prepaid expenses, or legally or contractually required to be maintained intact such as the corpus of permanently restricted funds to be retained in perpetuity. It also includes the long-term amount of loans and notes receivable, as well as property acquired for resale, when applicable.

Restricted – when constraints are placed on the use of resources either (a) externally imposed by creditors or (b) imposed by law through constitutional provisions or enabling legislation. As discussed in *Note 12*, Colorado voters passed an amendment to the State Constitution, one of the provisions of which requires local governments to establish an emergency reserve which is calculated at 3% of certain expenditures. These funds may only be expended in cases of emergencies as defined by the amendment, and are used to fund appropriations only after unrestricted resources are depleted.

Committed – amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority (the Board of Directors). These amounts cannot be changed except by taking the same type of action employed to previously commit these amounts.

Assigned – amounts that are constrained by the government's intent to be used for specific purposes, but are neither restricted nor committed. Intent should be expressed by the governing body itself, or a body or official to which the governing body has delegated the authority to assign amounts to be used for specific purposes. The District considers available fund balances of the Capital Projects Fund as assigned for future capital outlay and/or debt service.

*Unassigned* – the residual for the general fund.

It is the District's policy to first apply restricted resources when an expense is incurred for which both restricted and unrestricted assets are available. Committed and assigned amounts are considered to have been spent first when an expenditure is incurred for purposes for which such categories and unassigned amounts are available.

#### NOTES TO FINANCIAL STATEMENTS

December 31, 2014

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

#### L. Use of Estimates

Management uses estimates and assumptions in preparing these financial statements in accordance with generally accepted accounting principles. Those estimates and assumptions affect the reported amounts of assets and liabilities and the reported revenues and expenses. Actual results could vary from the estimates that were used.

#### NOTE 2 - CASH AND INVESTMENTS

The Colorado Public Deposit Protection Act (PDPA), requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulators. The eligible depository is required to pledge to the Colorado Division of Banking a pool of collateral having a market value that at all times exceeds 102 percent of uninsured aggregate public deposits. The eligible collateral is determined by the PDPA, which includes obligations of the United States, the State of Colorado, Local Colorado governments, and obligations secured by first lien mortgages on real property located in the state. PDPA allows the institution to create a single collateral pool for all public funds. The pool is to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The State Regulatory Commission for banks and financial services is required by statute to monitor the naming of eligible depositories and reporting of the uninsured deposits and assets maintained in the collateral pools. There is no custodial credit risk for public deposits collateralized under PDPA.

Colorado statutes specify investment instruments meeting defined rating and risk criteria in which local governments may invest which include:

- Obligations of the United States and certain U.S. governmental agency securities, including securities issued by FNMA (federal national mortgage association), GNMA (governmental national mortgage association), FHLMC (federal home loan mortgage corporation), the federal farm credit bank, the federal land bank, the export-import bank, and by the Tennessee valley authority, and certain international agency securities, including the World Bank.
- General obligation and revenue bonds of U.S. local government entities, the District of Columbia, and territorial possessions of the U.S. rated in the highest two rating categories by two or more nationally recognized rating agencies.
- Bankers' acceptances of certain banks
- Certain securities lending agreements
- Commercial paper
- Written repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed Investment contracts
- Local government investment pools
- The investing local government's own securities including certificates of participation and lease obligations.

#### NOTES TO FINANCIAL STATEMENTS

December 31, 2014

#### NOTE 2 - CASH AND INVESTMENTS - continued

A summary of the District's cash and investments at December 31, 2014 is as follows:

Checking Accounts	\$ 84,884
Colotrust Investment Pool	 837,886
Total Balances Less Outstanding Items	 922,770 (9,607)
Total Cash and Cash Equivalents	\$ 913,163

The District's bank deposits were entirely covered by federal depository insurance or collateralized under PDPA in accordance with state statute.

The District has not adopted a formal investment policy; however, the District invests public funds in a manner which will provide the highest investment return with the maximum security, meet daily cash flow demands, and conform to all federal, state and local statutes governing the investment of public funds. This applies to the investment of all financial assets of all funds of the District over which it exercises financial control.

As of December 31, 2014, the District had invested \$837,886 in the Colorado Local Government Liquid Asset Trust (the Trust), an investment vehicle established for local government entities in Colorado to pool surplus funds. The Trust operates similarly to a money market fund and each share is equal in value to \$1.00. The Trust offers shares in two portfolios, COLOTRUST PRIME and COLOTRUST PLUS +. Both portfolios may invest in U.S. Treasury securities and repurchase agreements collateralized by U.S. Treasury securities. COLOTRUST PLUS+ may also invest in certain obligations of U.S. government agencies, highest rated commercial paper and repurchase agreements collateralized by certain obligations of U.S. government agencies. A designated custodial bank serves as custodian for the Trust's portfolios pursuant to a custodian agreement. The custodian acts as a safekeeping agent for the Trust's investment portfolios and provides services as the depository in connection with direct investments and withdrawals. The custodian's internal records segregate investments owned by the Trust. As of December 31, 2014, the District had \$0 invested in COLOTRUST PRIME and \$837,886 invested in COLOTRUST PLUS+. The COLOTRUST investments are not categorized in terms of custodial credit risk, since they are not evidenced by securities that exist in physical or book entry form.

As of December 31, 2014 the District's investments had the following credit ratings:

	<u>_F</u>	Fair Value	Credit Rating	Rating Agency
<u>Investment</u>				
Colotrust Accounts	\$	837,886	AAAm	Standard & Poors

Additional investment and deposit disclosures for credit risk, interest rate risk, and foreign currency risk, as required by GASB Statement No. 40, *Deposit and Investment Risk Disclosures*, are included in the notes below.

To minimize custodial credit risk, or the risk that an insurer or other counterparty to an investment will not fulfill its obligations, state law limits District investments to those where the issuer is rated in one of the three highest rating categories by one or more nationally recognized organizations that rate such issuers. The District has deposits in Colotrust Plus+. Colotrust is rated AAAm by Standard & Poors.

#### NOTES TO FINANCIAL STATEMENTS

December 31, 2014

#### NOTE 2 - CASH AND INVESTMENTS - continued

The concentration of credit risk, or the risk of loss attributed to the magnitude of a government's investment in a single issuer, occurs when deposits are not diversified. District policy places no limit on the amount the District may invest in any one issuer; however the District maintains general guidelines for investments to ensure proper diversification by security type and institution. All District investments are issued or explicitly guaranteed by securities of the U.S. government, or insured by the Public Depository Protection Act, or are investments in mutual fund or external investment pools, and therefore are not subject to concentration of credit risk disclosure requirements.

Interest rate risk is the extent to which changes in interest rates will adversely affect the fair value of an investment. The District maintains an investment policy that limits investment maturities to three years as means of managing its exposure to fair value losses arising from increasing interest rates and to avoid undue concentration in any sector of the yield curve. Exceptions to this structure may be allowed where maturities can be structured to accommodate readily identifiable cash flows as approved by the Board. As of December 31, 2014, the District had no investments that were subject to interest rate risk as described above.

The District was not subject to foreign currency risk as of December 31, 2014.

#### NOTE 3 - FAIR VALUES OF FINANCIAL INSTRUMENTS

The District has a number of financial instruments, including cash and equivalents, receivables, accounts payable, and notes payable, none of which are held for trading purposes. The District estimates that the fair values of its financial instruments at December 31, 2014 does not differ materially from the aggregate carrying values of its financial instruments recorded in the accompanying balance sheet.

#### NOTE 4 - <u>CAPITAL ASSETS</u>

A summary of changes in Capital Assets follows:

		Balance						Balance
		Jan 1, 2014	Additions		Dispositions		<u> </u>	Dec 31, 2014
GOVERNMENTAL ACTIVITI	ES							
Non-depreciable Land	\$	66,145	\$	1,575	\$	-	\$	67,720
Building/Improvements		1,897,388		-		-		1,897,388
Vehicles & Equipment		1,865,756		75,345		-		1,941,101
Office Equipment		112,712		1,110		-		113,822
Less Accumulated								
Depreciation		(1,922,096)		(139,794)				(2,061,890)
Net Capital Assets	\$	2,019,905	\$	(61,764)	\$		\$	1,958,141

NOTES TO FINANCIAL STATEMENTS December 31, 2014

#### NOTE 5 - LONG-TERM OBLIGATIONS

	] _	Beginning Balance	 Additions	Re	eductions	Ending Balance	ne Within one Year
GOVERNMENTAL ACTIVITIES	S						
Capital Lease Obligations:							
Dated 10/27/2005	\$	41,442	\$ -	\$	(41,442)	\$ -	\$ -
Dated 07/29/2009		1,033,854	-		(43,559)	990,295	45,755
Compensated Absences	_	63,100	 		(24,030)	39,070	 _
-							
Total	\$	1,138,396	\$ 	\$	(109,031)	\$ 1,029,365	\$ 45,755

#### Capital Lease Obligations

Master Municipal Lease and Option Agreement dated October 27, 2005, in the amount of \$357,896 payable to Municipal Services Group, Inc., payable in annual installments of \$43,087 through 2015 at an interest rate of 3.97%, secured by equipment. The term of the agreement is subject to annual appropriation and, therefore, terminates at the end of each current fiscal year, with annual renewal at the same terms and conditions of the original term, unless terminated by the District. The final lease obligation was fulfilled in 2014 and full title of the Rescue Pumper truck transferred to the District.

Lease-Purchase Agreement dated July 29, 2009, in the amount of \$1,200,000 payable to Municipal Capital Markets Group, Inc., payable in annual installments of \$95,665 through 2029 at an interest rate of 5.04%, secured by Real Property and Improvements. The term of the agreement is subject to annual appropriation and, therefore, terminates at the end of each current fiscal year, with annual renewal at the same terms and conditions of the original term, unless terminated by the District. The renewal balance at December 31, 2014 is \$990,295 The annual rental payments under the agreement are as follows:

Year Ended December 31,	<u>Principal</u>	Interest	Total
2015	45,755	49,911	95,666
2016	48,060	47,605	95,665
2017	50,483	45,182	95,665
2018	53,027	42,638	95,665
2019	55,700	39,966	95,666
2020-2024	323,546	154,780	478,326
2025-2029	413,724	64,603	478,327
	\$ 990,295	\$ 444,685	\$ 1,434,980

The District primarily uses the capital projects fund to retire debt on a year-to-year basis.

#### NOTES TO FINANCIAL STATEMENTS

December 31, 2014

#### NOTE 6 - VOLUNTEER FIRE FIGHTER'S PENSION

The District, on behalf of its volunteer firefighters, contributes to a defined benefit pension plan which is affiliated with the Fire and Police Pension Association of Colorado (FPPA). Assets of the plan are commingled for investment purposes in the Fire and Police Member's Benefit Fund, an agent multiple-employer defined benefit pension plan administered by FPPA. The plan provides retirement benefits for members and beneficiaries according to the plan provisions as enacted and governed by the Pension Board of Trustees. Colorado Revised Statutes (CRS), as amended, establishes basic benefit provisions under the plan. FPPA issues a publicly available annual financial report that includes the assets of the volunteer plan. That report may be obtained by calling FPPA at 1-800-332-3772.

The Pension Fund's Board of Trustees is comprised of the five Directors of the District, a retired volunteer and an active volunteer. At the date of the most recent actuarial study, December 31, 2014, there were 11 retired volunteers receiving benefits and 19 active volunteers of which 5 are vested in the plan.

Volunteer firefighters who maintain an average of 36 hours per year of training participation in the department are eligible to participate in the plan for that year. Volunteers' rights to a benefit vest after 20 years of service. Volunteers who retire at, or after the age of fifty with ten years of credited service, are entitled to a reduced benefit. In addition, the plan provides death and disability benefits, funded by insurance policies.

The financial statements of the volunteer plan are prepared using the accrual basis of accounting. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. The investments are presented at fair value except for short term investments which are recorded at cost, which approximates fair value.

The District makes contributions based upon District established benefits and funding requirements based upon an actuarial study. Plan members do not make contributions. The State of Colorado also contributes to the plan in an amount set by statute. A summary of the contributions to the Pension Fund and annual required contributions based upon actuarial studies for the current and prior five years are as follows:

	2014	2013	2012	2011	2010	2009
District contributions State of Colorado	\$ 35,977	\$ 35,977	\$ 32,348	\$ 32,348	\$ 32,348	\$ 32,348
Contributions	14,400	14,400	14,400	14,400	14,400	14,400
Total combined contributions	\$ 50,377	\$ 50,377	<u>\$ 46,748</u>	<u>\$ 46,748</u>	\$ 46,748	\$ 46,748
Annual required contributions	\$ 50,377	\$ 50,377	\$ 46,748	\$ 46,748	\$ 46,748	<u>\$ 46,748</u>
Contributions as a percen of annual required contributions	t100%	100%	100%	100%_	100%	100%
Net pension obligations	\$ -	<u>\$ -</u>	\$ -	<u>\$</u> -	<u>\$ - </u>	<u>\$ -</u>

For the years ended December 31 presented above, the contributions were equal to or exceeded the annual required contribution. There were no net pension obligations as of December 31 for any of the years presented above.

#### NOTES TO FINANCIAL STATEMENTS

December 31, 2014

#### NOTE 6 - VOLUNTEER FIRE FIGHTER'S PENSION - continued

The Annual Required Contribution (ARC) for the current year was determined by the FPPA actuary, using the "entry age normal" cost method and is as of January 1, 2013. The significant actuarial assumptions used in the valuation were: (a) life expectancy of participants obtained from the 1994 Group Annuity Mortality Table loaded for fire and police experience; (b) retirement age assumption of 50 with 20 years of service; (c) investment return of 8% per annum net of operating expenses, compounded annually; and (d) an inflation rate of 3.5%.

For the purpose of this actuarial study, plan assets were valued at fair value using quoted market prices except for real estate which is recorded at estimated fair value based upon periodic appraisals, investments in limited partnerships which are recorded at estimated fair value as derived from the financial statements of the partnerships and guaranteed investment contracts which are recorded at contract value. Securities transactions are recorded on a trade dated basis. The study utilized a level dollar amortization over a closed period of 20 years. The asset valuation method is based on a three-year moving average of expected and actual market values determined as follows: 1) at the beginning of each plan year, an expected market asset value is calculated as the sum of the previous year's market value increased with a year's interest at the Plan valuation rate plus net cash flow (excluding expenses) adjusted for interest (at the same rate) to the end of the previous plan year; 2) the difference between the expected market asset value and the market value is the investment gain or loss for the previous plan year; 3) the final actuarial asset value is the actual market value plus one-third of the investment gain or (loss) for the previous plan year; and 4) The actuarial value was initialized at market value as of January 1, 1999.

A summary of funding progress based upon actuarial studies as of January 1, 2013, 2011, 2009, 2007, 2005 and 2003 are as follows.

	1	Net Position Available	Actuarial Accrued		Unfunded Actuarial	Funded
Actuarial	1	for Benefits		Liability	Liability	Ratio
Valuation Date		(a)		(b)	 (c)	(a)/(b)
01/01/13	\$	520,710	\$	901,018	\$ 380,308	58%
01/01/11	\$	460,176	\$	759,943	\$ 299,767	61%
01/01/09	\$	399,578	\$	716,501	\$ 316,923	56%
01/01/07	\$	434,034	\$	656,755	\$ 222,721	66%
01/01/05	\$	347,783	\$	474,876	\$ 127,093	73%
01/01/03	\$	296,572	\$	429,830	\$ 133,258	69%

The above net position available for benefits reflects only the assets held by FPPA as of the valuation date. January 1, 2013 is the most recent actuarial valuation date.

#### NOTE 7 - STATE FIRE AND POLICE PENSION PLAN

The District contributes to the Statewide Defined Benefit Plan, a cost-sharing multiple-employer defined benefit pension plan administered by the Colorado Fire and Police Pension Association (FPPA). The Statewide Defined Benefit Plan provides retirement benefits for members and beneficiaries. Death and disability coverage is provided for members hired prior to January 1, 1997 through the Statewide Death and Disability Plan which is also administered by FPPA. This is a non-contributory plan. All full-time paid firefighters of the District are members of the Statewide Defined Benefit Plan. Colorado Statutes assign the authority to establish benefit provisions to the state legislature. FPPA issues a publicly available annual financial report that includes financial statements and required supplementary information for both the Statewide Defined Benefit Plan and the Statewide Death and Disability Plan. That report may be obtained by calling FPPA at 303-770-3772 in the Denver Metro area and 1-800-332-FPPA (3772) from outside the metro area.

NOTES TO FINANCIAL STATEMENTS

December 31, 2014

#### NOTE 8 - COMMITMENTS - INTERGOVERNMENTAL AGREEMENTS

The District has entered into intergovernmental agreements: 1) with the Regional Hazardous Materials Association of Eagle County (RHMAEC), for sharing of costs to minimize the effects of hazardous substance incidents within Eagle County; and 2) with Eagle County for operations of the 800 MhZ transmitter. The District paid \$22,737 in fiscal year 2014 related to these intergovernmental agreements and there were no unpaid liabilities due as of year-end. In addition, during 2014 the District received \$20,000 from Eagle County for 800 MhZ DTR radio programming on behalf of the County.

#### NOTE 9 - LEASE COMMITMENTS

The District currently leases a copier from GreatAmerica Financial Service Corporation under a sixty three month operating lease which expires on May 27, 2018. Monthly payments of \$77 are due until the lease expiration date. The future minimum lease payments of the District's long term lease are as follows:

#### Year Ended December 31,

2015	\$ 924
2016	924
2017	924
2018	 385
Total	\$ 3,157

#### NOTE 10 - CONTINGENCIES

During the normal course of business, the District incurs claims and other assertions against it from various agencies and individuals. Management of the District and their legal representatives feel none of these claims or assertions are significant enough that they would materially affect the fairness of the presentation of the financial statements at December 31, 2014.

#### NOTE 11 - RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; thefts of, damage to, or destruction of assets; errors and omissions; injuries to employees; or acts of God. The District maintains commercial insurance for all risks of loss. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years.

#### NOTES TO FINANCIAL STATEMENTS

December 31, 2014

#### NOTE 12 - STATUTORY COMPLIANCE

#### A. TABOR Amendment – Revenue and Spending Limitation Amendment

In November 1992, Colorado voters amended Article X of the Colorado Constitution by adding Section 20, commonly known as the Taxpayer's Bill of Rights (TABOR). TABOR contains revenue, spending, tax, and debt limitations, which apply to the State of Colorado and local governments. TABOR requires, with certain exceptions, advance voter approval for any new tax, tax rate increase, mill levy above that for the prior year, extension of any expiring tax, or tax policy change directly causing a net tax revenue gain to any local government. Except for refinancing bonded debt at a lower interest rate or adding new employees to existing pension plans, TABOR requires advance voter approval for the creation of any multiple-fiscal year debt or other financial obligation unless adequate present cash reserves are pledged irrevocably and held for payments in all future fiscal years. TABOR also requires local governments to establish emergency reserves to be used for declared emergencies only. Emergencies, as defined by TABOR, exclude economic conditions, revenue shortfalls, or salary or fringe benefit increases. These reserves are required to be 3% or more of spending (excluding bonded debt service). The required reserve at December 31, 2014 is approximately \$28,200.

The initial base for local government spending and revenue limits is December 31, 1992 fiscal year spending. Future spending and revenue limits are determined based on the prior year's fiscal year spending adjusted for inflation in the prior calendar year plus annual local growth. Fiscal year spending is generally defined as expenditures and reserve increases with certain exceptions. Revenue, if any, in excess of the fiscal year spending limit must be refunded in the next fiscal year unless voters approve retention of such revenue. In November 1995, voters approved a measure to allow the District to retain and spend all revenues in excess of the fiscal year spending limit and the 5.5% revenue increase limit provided the revenues are spent for fire, rescue and emergency medical services.

The District's management believes it is in compliance with the financial provisions of TABOR. However, TABOR is complex and subject to interpretation. Many of its provisions, including the interpretation of how to calculate fiscal year spending limits, will require judicial interpretation.

#### NOTE 13 - SUBSEQUENT EVENTS

Management has evaluated events subsequent to December 31, 2014 through the issuance date of this report. There are no material events noted during this period that would impact the results reflected in this report or the District's results going forward.

#### NOTE 14 - CHANGES IN ACCOUNTING STANDARDS

The Governmental Accounting Standards Board (GASB) has issued Statement No. 67, *Financial Reporting for Pension Plans – An Amendment of GASB Statement No 25*. The requirements of this statement will improve financial reporting primarily through enhanced note disclosures and schedules of required supplementary information that will be presented by pension plans that are within its scope (i.e., disclosures in the financial statements of the FPPA). Net pension liability information, including ratios, will offer an up-to-date indication of the extent to which the total pension liability is covered by the fiduciary net position of the pension plan.

GASB has also issued Statement No. 68, *Accounting and Financial Reporting for Pensions*. This pronouncement improves information provided by state and local governmental employers about financial support for pensions provided by other entities. Implementation of this pronouncement will be effective for the District's financial statements for the year ending December 31, 2015.



# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL GENERAL FUND December 31, 2014

		GENER.	AL FU	JND		
	Original Budget	Final Budget		Actual	F	Variance avorable nfavorable)
<b>BUDGETARY REVENUES:</b>		 				
Local Property Taxes Specific Ownership Taxes	\$ 714,178 15,000	\$ 714,178 15,000	\$	714,551 37,245	\$	373 22,245
Out of District Calls	3,000	3,000		10,150		7,150
Fees, Permits, Fines and Other	20,000	20,000		20,530		530
Miscellaneous	280	280		530		250
Fundraising and Donations	500	500		86,672		86,172
Rental Income	2,525	2,525		4,225		1,700
Interest Income	700	700		1,154		4,54
Total Budgetary Revenues	756,183	756,183		875,057		118,874
BUDGETARY EXPENDITURES: General Expenditures:						
Capital Outlay	24,000	24,000		78,030		(54,031)
Community Education	2,000	2,000		600		1,400
County Treasurer Fees and Abatements		23,406		21,113		2,293
Dispatch and Intergovernmental Suppor		39,802		33,303		6,499
Donations and Scholarships	750	750		-		750
Dues and Subscriptions	13,000	13,000		2,366		(1,066)
Fleet – Gas and Oil	12,000	12,000		11,865		135
Insurance	33,833	33,833		39,179		(5,346)
Miscellaneous Administrative	2,445	2,445		4,350		(1,905)
Office Expense	2,800	2,800		3,563		(763)
Payroll Taxes	16,715	16,715		21,436		(4,721)
Pension Contributions – FPPA	35,977	35,977		35,977		(4,721)
Professional Services	16,113	16,113		18,909		(2,796)
Protective Clothing, Uniforms and Tool		3,300		15,105		(11,805)
Repairs and Maintenance – Building	1,600	1,600		2,509		(909)
Repairs and Maintenance – Equipment	4,200	4,200		7,750		(3,550)
Salaries and Benefits	460,619	460,619		564,837		(104,218)
Telecommunications	5,472	5,472		4,974		498
Training, Travel and Meals Utilities	4,100 13,100	4,100		4,503		(403)
		13,100		13,787		(687)
Volunteer Incentives/Reimbursements	44,820	44,820		37,543		7,277
Contingency	842,092	842,092		-		842,092
Emergency Reserves	53,480	53,480		-		53,480
Other Financing Uses: Interfund Transfers Out-						
Capital Projects Fund	138,753	 138,753		130,187		8,566
Total Budgetary Expenditures	1,782,677	 1,782,677		1,051,886		730,791
Excess of Budgetary Revenues Over (Under) Budgetary Expenditures	(1,026,494)	(1,026,494)		(176,829)		849,665
Fund Balance – Beginning of Year	1,026,494	 1,026,494		1,030,858		4,364
Fund Balance – End of Year	<u>\$</u> -	\$ 	\$	854,029	\$	854,029

The accompanying notes are an integral part of these financial statements.



# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL CAPITAL PROJECTS FUND

December 31, 2014

	CAPITAL PROJECTS FUND							
		Original Budget		Final Budget		Actual		Variance Favorable (nfavorable)
BUDGETARY REVENUES: General Revenues:								
Impact Fees Interest Income	\$	2,500	\$	2,500	\$	53,198 1	\$	50,698 1
Other Financing Sources: Interfund Transfers In (Out)		138,753		138,753		130,187		(8,566)
Total Budgetary Revenues		141,253		141,253		183,386		42,133
BUDGETARY EXPENDITURES: General Expenditures:								
Bank Charges		_		_		40		(40)
Collection Fees		-		-		1,065		(1,065)
Debt Service						,		( , ,
Principal		85,001		85,001		85,001		-
Interest		53,751		53,751		53,751		-
Contingency		2,970		2,970		-		2,970
Total Budgetary Expenditures		141,722		141,722		139,857		1,865
Excess of Budgetary Revenues Over								
(Under) Budgetary Expenditures		(469)		(469)		43,529		43,998
Fund Balance – Beginning of Year		469		469		9,606		9,137
Fund Balance – End of Year	\$		\$		\$	53,135	<u>\$</u>	53,135